

** 09hr_AC-Ed_Misc_pt03c

WISCONSIN STATE LEGISLATURE COMMITTEE HEARING RECORDS

2009-10

(session year)

Assembly

(Assembly, Senate or Joint)

Committee on Education

(AC-Ed)

(FORM UPDATED: 06/28/2010)

COMMITTEE NOTICES ...

- Committee Reports ... CR
- Executive Sessions ... ES
- Public Hearings ... PH
- Record of Comm. Proceedings ... RCP

INFORMATION COLLECTED BY COMMITTEE FOR AND AGAINST PROPOSAL ...

Appointments ... Appt

Name:

- Clearinghouse Rules ... CRule
- * *
- Hearing Records ... HR (bills and resolutions)

)

Miscellaneous ... Misc

* *

DELC0752027001

Property Tax Bill - Register of Deeds/Treasurer - County Data Warehouse - version 1.1

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Search by



2008 REAL PROPERTY TAX BILL

Tax Bill Details PAY YOUR TAXES ON-LINE

(more information)



Pay Your Taxes Online

CITY OF DELAFIELD View: Previous Yea View: 2008 Tax Listing

Property Address: 2841 BURRIES RD egal Description:PT POULTRY YARD MAP OF G J KLEINS SUBDIVISION PT SE1/4 SEC 8 T7N R18E ALSO PT SW1/4 SEC 9 T7N R18E COM E1/4 COR W 413.46 FT S39 42'E 353.27 FT S88 22'E 68.59 FT S85 33'E 4.84 FT N18 22'E 80.93 FT N38 19'E 140.89 FT S1 3'W 12.62 FT N82 3'E 42.43 FT N68 14'E 28.27 FT N31 47'E

97.69 FT W 117.91 FT TO BGN EX VOL 492/104 DEEDS & INT IN PARK LOT DOC# 3237612

Tax Year / Assessment

Tax Key:

Tax Year: Assessment Type:

Line Item Description

TECH COLLEGE DIST

SCHOOL TAX CREDIT

LOTTERY CREDIT

FIRST DOLLAR CREDIT

NET GENERAL TAXES TOTAL TAX BILL

GROSS GENERAL TAXES

SCHOOL TAX

ARROWHEAD

COUNTY TAX

STATE TAX

CITY TAX

Equalized Assessment Ratio:

2008 **FULL** 93 27%

Values

Improvement

Land

Total

Exempt: Use Value Assessment: No

No

Prior Taxes Due To:

Assessed \$203,300.00 \$146,700.00

\$218,000.00 \$157,300.00 \$375,300.00

3.285681

4.0519024

1.9339001

0.1835526

1.1960782

16.5768403

1.5549106

Equalized

9.211407

\$350,000.00

Tax Rate per \$1000 of assessed value 5.925726

Tax Amounts \$2,074.00 \$1,149.99 \$1,418.17

\$676.87

\$64.24 \$418.63

(\$33.22)8.5162 (\$76.65)8.5162 \$5,147.81 15.0219297

\$5,147,81

\$5,801.90

(\$544.22)

Billed To: DONATO RICK GUERRA 2841 BURRIES RD HARTLAND, WI 53029 Installments

Full Amount Due First installment Second Installment Pay 2nd Installment (notice)

2008 Balance Due 2008 Tax Outstanding Pay Outstanding Amount (notice)

(view all transactions)

Posted Transaction

County Web Site

Origin Description 1/20/2009 LOCAL 1/15/2009 No delinquent taxes found;

LOCAL PAYMENT

Tax (\$2,535.81)

\$2,612,00 Interest Penalty

Amount Due

\$5,147.81

\$2 535.81

\$2,612.00

\$0.00

\$0.00

Due By

1/31/2009

1/31/2009

7/31/2009

In Rem \$0.00

Total (\$2,535.81)

Pay to Agency

COUNTY

COUNTY

COUNTY

Internet user

This program accesses data from databases maintained by several County Departments and Local Municipalities. There may be inconsistence in data depending on the date the information was gathered or the purpose for which it is maintained. Due to variances in sources and update cycles, there is no quarantee as to the accuracy of the data. For questions regarding tax listing, contact the County Register of Deed's Office at (262)548-7577 . For questions regarding County Tax Bills, contact the County Treasurer's Office at (262)548-7029.



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Property Tax Bill - Register of Deeds/Treasurer - County Data Warehouse - version 1.1

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Tax Bill Details PAY YOUR TAXES ON-LINE (more information)

Pav Your Taxes Online

2008 REAL PROPERTY TAX BILL Tax Key:

DELC0787135

& 2 R2996/607

CITY OF DELAFIELD View: Previous Year View: 2008 Tax Listing

Property Address:733 LONE TREE BEND Legal Description:LOT 29 ST JOHNS ON THE LAKE PT SW1/4 SEC 17 T7N R18E ALSO AN UNDIV 1/53 INT IN OUTLOTS Ť

Tax Year / Assessment

Tax Year:

2008

Exempt:

No

Assessment Type:

FULL

Use Value Assessment:

\$103,600.00

Equalized Assessment Ratio:

93.27% Values Land

Prior Taxes Due To: Assessed

Tax Amounts

\$3,266.75

\$1,418.17

\$676.87

\$64.24

\$418.63

\$5.844.66

(\$544.22)

(\$33.66)

(\$77.67)

\$5,189.11

\$5,189.11

Equalized \$111,100.00 \$264,200.00

9.333568

4.0519024

1.9339001

0.1835526

1.1960782

16.6990013

1.5549106

15.1440907

8.6296 8.6296

Total

Improvement \$246,400.00 \$350,000.00

\$375,300.00 Tax Rate per \$1000 of assessed value

SCHOOL TAX CITY TAX COUNTY TAX STATE TAX

Line Item Description

TECH COLLEGE DIST GROSS GENERAL TAXES SCHOOL TAX CREDIT FIRST DOLLAR CREDIT

LOTTERY CREDIT **NET GENERAL TAXES TOTAL TAX BILL** Billed To:

DAVID & MARGARET HINDS 733 LONE TREE BEND DELAFIELD, WI 53018 Installments

Full Amount Due First Installment Second Installment 2008 Balance Due 2008 Tax Outstanding

(view all transactions) Transaction

No delinquent taxes found;

County Web Site

Origin Posted 1/5/2009 LOCAL 12/29/2008

Description LOCAL PAYMENT

Tax (\$5,189.11)

\$0.00

Amount Due

\$5,189.11

\$2,556.11

\$2,633.00

Interest \$0.00

Due By

1/31/2009

1/31/2009

7/31/2009

Penalty \$0.00

In Rem \$0.00

Pay to Agency

COUNTY

COUNTY

COUNTY

(\$5,189,11)

Total

Internet user

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The Effects of Revenue Controls on the Programs and Services Offered by Wisconsin's Public Schools, 2007-08 School Year

Fifteenth Annual Study

A Study by the Wisconsin Association of School District Administrators and the Wisconsin Education Association Council

Data Analysis and Written Analysis by Russ Allen, PhD and Jeff Leverich, PhD Wisconsin Education Association Council

Special thanks Miles Turner, Executive Director of WASDA, and to the 315 district superintendents who participated in this study.

The Current Study

For 15 consecutive years the Wisconsin Association of School District Administrators (WASDA) and the Wisconsin Education Association Council (WEAC) have worked together to monitor the effects of the revenue controls law on the programs and services offered by Wisconsin's public schools. Each year a survey has been developed and sent to the state's school superintendents. This year's survey was returned by 315 superintendents (74% response rate). On average, about two-thirds of superintendents have participated in this study during each of the past 15 years.

Highlights of this Study

This study differs from earlier ones because it includes 39 new questions about steps that districts have taken in order to reduce expenditures in seven categories:

- 1. Reducing energy consumption
- 2. Reducing health care costs
- 3. Using CESA services
- 4. Combining job responsibilities
- 5. Sharing staff with other districts
- 6. Subcontracting services
- 7. Purchasing consortia or cooperatives

Results show that the vast majority of districts are taking extraordinary measures to control spending. Ninety-nine percent of districts have taken significant steps to reduce energy costs; 94% have changed health care in some fashion; and 86% are combining jobs within districts. These types of cost-saving strategies have not been previously documented, and it is doubtful that policy makers or the public are aware what districts are doing in order to remain solvent.

It is important to note that while some of these practices are driven by innovation, most are due to necessity. Responses from this and previous surveys show that increased workload and doubling job responsibilities, for example, are not perceived as improving the quality of education.

Many of those who supported the original revenue controls legislation in 1993 believed that school districts were wasteful and inefficient. After 15 years of revenue controls, it is difficult to document where "waste or inefficiency" remain. Today, an increasing number of Wisconsin's educational and governmental leaders recognize that the current system of funding public schools is not working. If this law should continue unchanged, two outcomes are certain: the negative effects of the revenue controls will continue, and those negative effects only will be compounded.

The Revenue Controls Law

In 1993, Wisconsin's Governor Tommy Thompson signed a law designed to control school costs and reduce property taxes. Under this law, districts cannot increase revenues from one year to the next by more than a specific amount. For 2007-08, the figure is \$264 per student. In 2008-9, the figure increases to \$274 per pupil.

The original law stipulated that the revenue controls were to last for a period of five years; however, the controls were made permanent in the 1995-97 budget. That same year the State of Wisconsin committed to fund two-thirds of the total costs of public education statewide.

Critics point to at least two significant problems with the revenue controls:

- 1. The law mandates the same cost increase for all students, even though many require significantly more services (and resources) than others.
- 2. The law establishes a one-to-one relationship between school district costs and enrollment. This makes it difficult for districts with declining enrollment to meet their expenses. For example, when students leave a district, revenue is reduced even though fixed costs (such as heating, transportation, and maintenance) are increasing. Declining revenues in combination with increasing costs produce budget shortfalls.

Enrollment Trends in Wisconsin

The revenue controls law makes districts with declining enrollment especially vulnerable to program and service cuts. When asked about their district's enrollment patterns over the past few years, only 20% of superintendents reported an increase. This compares with 57% saying there has been a decrease and 23% reporting that enrollment has stayed about the same.

Enrollment Patterns in Wisconsin's Public Schools

	Increase	Decrease	Stayed about the Same
Trend over the Past 2-3 years	20%	57%	23%

1. Reducing Energy Consumption

One of the most effective ways for any business, household, government agency, or school district to save money is to lower energy consumption. This study shows that more than 99% of districts have taken at least one of the seven energy-saving steps listed in Table 1. The top-ranked steps were (1) making changes in lighting, (2) analyzing energy use, and (3) educating staff and students about conserving energy.

Interestingly, 61% of superintendents say that fiscal constraints prevented their district from taking all steps they would have preferred in order to save money on energy.

Table 1 Percent of Districts Taking Action in Seven Areas to Reduce Energy Costs

- 91% of districts changed lighting in order to reduce electricity use
- 89% of districts analyzed energy use and practices, either formally on their own or with an independent consultant
- 86% of districts educated staff and students about conserving energy (e.g., turning off lights and computers when not in use)
- 74% of districts replaced or renovated energy sensitive equipment or energy monitoring software (for example, for HVAC or lighting)
- 67% of districts developed base line data and record keeping to monitor energy use
- 62% of districts changed transportation practices in order to reduce costs
- 58% of districts made significant changes in their buildings' infrastructure (such as new windows, a new roof, etc.)

2. Reducing Health Care Costs

Rising health care costs have been one of the most significant challenges facing citizens of Wisconsin over the past several years. School districts, of course, have not been exempt. Nearly all Wisconsin districts (94%) report taking at least one of the five steps shown in Table 2 in order to reduce health care costs. The greatest percent of districts (74%) changed health care plans or plan design, while over one half increased out-of-pocket expenses for office visits or other medical services.

Table 2 Percent of Districts Taking Action to Reduce Health Care Costs in Five Selected Areas

- 74% Changed health care plans and/or plan design
- 70% Adopted wellness programs
- 54% Increased out-of-pocket expenses for office visits or other medical services
- 32% Changed health care carriers
- 31% Offered some type of health savings account (HSA or HRA)*

3. Using CESA Services

In 1965, the Wisconsin state legislature created the statewide network of Cooperative Educational Service Agencies (CESAs). CESAs were intended to act as a link among school districts and between districts and the Wisconsin Department of Public Instruction. More specifically, they were designed to provide leadership and facilitate communication and cooperation among all public and private schools, agencies, and organizations that provide services to pupils.

Superintendents were asked to indicate whether or not they used any of five services from their local CESA. Nearly eight in ten districts use CESAs for staff development, while 73% use special education services or staff. The smallest proportion (one-fourth) use regular education services or regular education staff.

Eighty-seven percent of districts have used at least one of the CESA services listed in Table 3.

Table 3 Percent of Using Selected CESA Services

- 79% of districts use CESAs for staff development
- 73% of districts use special education services or staff
- 56% of districts use CESAs for licensure support (PI 34)
- 45% of districts use CESAs for technology support
- 24% of districts use CESAs for regular education services or staff

^{*}Although 31% of districts "offered" health savings accounts, this does not mean it was implemented in 31% of districts.

4. Combining Job Responsibilities

On average, districts spend between 70% and 80% of their budget on personnel. Thus, it is not surprising to find that in order to reduce spending, districts continue to make cuts related to staffing. For example, during the 2007-08 school year, nearly one-half of districts say that they have combined the responsibilities of superintendent or principal and director of curriculum. In addition, 46% report employing part-time teachers, while 34% assigned principals to two or more buildings in a district.

Overall, 86% of districts took action in at least one of the eight areas listed in Table 4.

Table 4 Percent of Districts Taking Action to Reduce Personnel Costs in Eight Areas

- 48% of districts have individuals serve as both superintendent and curriculum director/curriculum supervisor, or serve as principal and curriculum director/curriculum supervisor
- 46% of districts employ more part-time teachers
- 40% of districts increasingly combine teaching and non-teaching duties
- 34% of districts have principals serve in two or more buildings
- 29% of districts have individuals serve as both superintendent and business manager
- 28% of districts have individuals serve as both principal and teacher
- 27% of districts combine support staff functions, such as custodial and transportation
- 19% of districts have individuals serve as both superintendent and principal

5. Sharing Staff with other Districts

Another strategy adopted by many districts to reduce costs has been to share staff with other districts. Forty-three percent of districts share a nurse, guidance counselor, psychologist, therapist, or social worker with another district. In addition, 29% share teachers, while 11% share support staff.

Overall, 57% of districts share staff with another district.

Table 5 shows the percent of districts engaging in each of seven examples of staff sharing.

Table 5 Percent of Districts Sharing Staff with Other Districts to Reduce Costs

- 43% of districts share a nurse, guidance counselor, psychologist, therapist, or social worker with another district
- 29% of districts share teachers with another district
- 11% of districts share support staff (e.g., for transportation services)
- 8% of districts share the director of curriculum and instruction with another school district
- 1.3% of districts share a business manager with another school district
- .3% of districts share a superintendent with another school district
- 0% of districts share a principal with another school district

6. Subcontracting Services

Superintendents were asked whether or not they subcontracted with outside agencies for services. Overall, 56% did at least one of the three actions listed in Table 6. The greatest proportion of districts (37%) purchased services, such as police protection or snow removal, from another governmental unit.

Table 6 Percent of Districts Subcontracting Services

- 37% purchase services, such as police protection or snow removal, from towns, villages, cities, or counties within their jurisdiction
- 34% subcontract for non-instructional services from private vendors.
- 18% subcontract for teaching services from private vendors (such as subcontracting with a hospital or clinic or subcontracting for four-year old kindergarten from a day care or pre-school provider, etc.)

7. Belonging to a Purchasing Consortium or Cooperative

Consortia exist to enable public bodies to benefit by purchasing services or products in large quantities, thereby achieving reduced costs as a consequence of economies of scale.

This study shows that 65% of districts belong to at least one type of consortium or purchasing cooperative: Cooperative Educational Service Agencies (54% of districts participate), other school districts (27%), municipalities (10%), and technical colleges (5%). An additional 10% of districts selected the category, "other."

Table 7 shows the types of services or purchases made by school districts that belong to a cooperative or consortium. The greatest percent of districts (51%) buy items (including food and paper) that are needed to run schools on a day-to-day basis. Lesser numbers purchase the other items or services that are listed.

Table 7 Percent of Districts Purchasing Selected Products and Services and Products Through a Cooperative or Consortium

- 51% of districts purchase consumables, such as paper, cleaning agents, food, or other products needed to run schools on a day-to-day basis
- 31% of districts purchase technology or internet services
- 24% of districts purchase equipment (e.g., student and/or office furniture, textbooks, computers, etc.)
- 16% of districts purchase energy (oil, natural gas, etc.)

8. Actions taken in Twenty-Seven Program and Service Areas

Since 1998-99, superintendents have been asked to indicate whether or not their district took action during the previous school year in 27 program and service areas. Table 8 shows the results in rank order for 2007-08. For every area listed, more than one-half of districts acted. The figures range from 83% (spent less for maintenance of buildings and grounds) to 52% (reduced counseling or similar services).

Actions Taken by Districts in 2007-08

Table 8
Percent of Districts Taking Action in 2007-08 to Comply with the Revenue Controls

n		Action was taken and the effects were:							
Program or Service	%Taking action	Very Neg.	Neg.	No Diff	Pos	Very Pos	DK		
Spent less for maintenance of buildings and grounds	83	22	61	17	-		1		
Spent less for improvements of buildings and grounds	82	20	63	16	_	-	1		
Delayed/reduced purchase of computers, other technology	80	22	54	23	_	_	•		
Delayed/reduced purchase of curricular materials	79	22	61	17	_	-			
Offered fewer staff development opportunities for teachers	78	14	51	30	1	-	1		
Delayed building maintenance or improvement projects	78	21	62	16		-	2		
Increased administrator workload	77	28	52	17	2	-	1		
Did not replace departing staff	74	21	47	29	1	-	1		
Offered fewer field trips for students	69	12	53	35	1	_	1		
Increased class sizes	69	20	47	31	_	1	1		
Increased teacher workload	69	14	54	32	1				
Reduced purchase of consumable supplies, such as paper	68	04	49	43	2	_	1		
Increased student fees	68	17	48	34	1	_	1		
Used fund balance to support budget	68	28	32	38	2	_	-		
Laid off teacher aides or other support staff	66	28	34	36	1	1	1		
Laid off teachers	64	33	33	33	1	0	0		
Offered fewer courses	63	14	44	41	1	-	U		
Delayed hiring of new staff	63	17	45	37	1	_	-		
Reduced number of academic courses offered to students	61	15	35	48	2	-	1		
Reduced programs for gifted and talented students	59	21	36	43	_	1	_		
Reduced transportation services for students	57	11	36	51	2	_	-		
Laid off administrators/supervisors	55	15	27	53	1		2		
Reduced programs for students who are at risk	54	09	26	61	2	1	1		
Reduced summer school programs	54	09	19	70	2				
Reduced extracurricular programs	53	07	26	64	1	_	_		
Reduced counseling or similar services	52	13	22	63	-	2	1		
Reduced courses in art, music, theater, vocational, etc.	52	15	28	54	1	_	1		

When the revenue controls were first passed, districts tended to make cuts in areas that were not related directly to the academic program (facilities maintenance or improvement). This has all changed; with each passing year, programs and services that directly benefit students were more likely to have been cut.

Examples from 2007-08 follow:

- Delayed/reduced purchase of curricular materials (79% of districts)
- Increased class sizes (69%)
- Increased student fees (68%)
- Offered fewer courses (63%)
- Reduced number of academic courses offered to students (61%)
- Reduced programs for gifted and talented students (59%)
- Reduced programs for students who are at risk (54%)
- Reduced extracurricular programs (53%)
- Reduced courses in art, music, theater, vocational, etc. (52%)

Actions Taken by Districts: 1998-99 - 2007-08

Table 9 shows the percent of districts taking action in the 27 program and service areas over the past ten years. The final two columns on the right show the percent difference between the base year (1998-99) and 2007-08 and the percent increase between 1998-99 and 2007-2008.

For example, in 1998-99 30% of districts laid off administrators. By 2007-08, this figure increased to 54%. This is a difference of +24% over the decade (54% - 30%) and a percent increase of 80% (24%/30% = 80%)

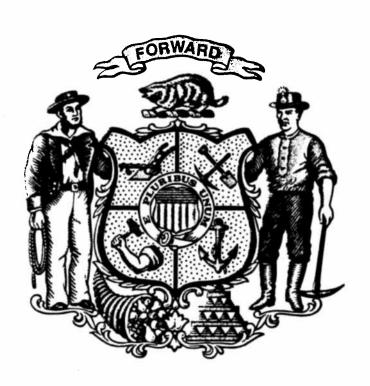
There are five areas with increases of 60% or more: layoffs of administrators/supervisors, layoffs of teachers, fewer field trips for students, layoffs of teacher aides/support staff, and offer fewer courses.

In 2007-08, 74% of districts did not replace departing staff. Nonetheless, this action showed the smallest percent increase over the decade—only 21%, This increase is relatively low because the percent of districts taking action in the year, 2000-01 was high -61%.

Table 9
Percent of Districts Taking Action in Twenty-Seven Areas: 1998-1999 to 2007-2008

Program or Service Area	98-99	99-00	00-01	01-02	02-03	3 03 04	04.05.0	05.06.0	(0= /		% Diff %	
Domest V.					V. U.	05-04	04-03 (/3 - 06 0	6-0/(J7-08	% Diff %	Increase
Percent Increase of 60% or More												
Laid off administrators/supervisors	30	37	42	47	56	49	55	- 1				
Laid off teachers	36	42	50	67	69		70	51	54		+24%	80%
Offered fewer field trips for students	41	48	60	59	61			62	62		+28%	78%
Laid off teacher aides or other support staff	40	45	54	66	71		66	66	69		+28%	68%
Offered fewer courses	39	45	49	55	57	69 60	66 62	63 60	63 62		+26%	65%
Percent Increase of 50% - 59%					٠,	00	UZ	00	02	03	+24%	62%
Reduced extracurricular programs												
Increased teacher workload	34	39	46	48	55	51	53	54	56	53	+19%	55%
Reduced courses in art, music, theater, vocational, etc.	46	49	56	61	70	68	70	73	73		+25%	54%
Increased student fees	NA*	NA*	38	48	54	53	56	55	58		+20%	
Reduced counseling or similar services	45	56	59	65	75	73	65	67	67		+23%	53%
Offered fewer staff development	35	38	45	49	53	53	56	54	55			51%
Offered fewer staff development opportunities for teachers	52	60	72	71	74	73	72	74	75	78	+18% +26%	51% 50%
Percent Increase of 30% - 49%										. •	. 20 /0	30-70
Reduced number of academic courses offered to chidoots	NA*	81 A W										
Reduced transportation services for students	39	NA*		50	52	52	57	54	57	61	+20%	49%
Increased class sizes	48	41	48	50	56	52	55	52	57	57	+18%	46%
Reduced purchase of consumable supplies, such as paper	54	50	56	64	68	68	70	74	75		+21%	44%
Increased administrator workload		62	66	71	75	73	75	73	76		+21%	39%
Delayed/reduced purchase of curricular materials	56	63	66	74	78	79	81	78	81		+21%	38%
Spent less for maintenance of buildings and grounds	56	62	66	73	77	74	74	75	79	77	+21%	38%
Reduced summer school programs	62	69	75	79	83	77	80	81	82	83	+21%	34%
Delayed building maintenance or improvement projects	41	40	43	44	49	54	52	49	45		+13%	31%
	60	69	69	73	78	73	76	76	77		+18%	30%
Percent Gain of 20% - 29%												
Delayed/reduced purchase of computers, other technology	59	67	73	75	80	78	77	7.6				
und balance to support budget	51	53	57	64	69	76 64	77 65		76		+17%	29%
opent less for improvements of buildings and grounds	64	70	73	79	-		65		66		+15%	29%
reduced programs for gifted and talented students	47	53	53	79 55	84 60	81	82		82		+18%	28%
reduced programs for students who are at risk	42	45	33 48	55 51		55	61		63		+12%	26%
Delayed hiring of new staff	52	5 7	40		51	49	53		59	54 -	+12%	25%
Pid not replace departing staff	NA*	NA*	61	62	65	64	63		64		+11%	21%
	1475	IAW.	OT	61	79	72	74	71	73	74 -	+13%	21%

^{*} Three questions were added in 2000-2001. This explains the NA for the first two years.





FACT SHEET

Changing the formula

Wisconsin's current system of school funding is not sustainable. The School Finance Network identified flaws in the current system, including the fact that students with disabilities, special needs and low incomes receive the same amount of new money as other students when in reality they need more. SFN determined that overall annual increases in allowable funding fail to keep pace with real word costs over which school districts have little to no control, such as utilities and transportation. By crafting proposals to fix these flaws, the SFN proposal will allow school districts around the state to maintain coursework in art, music, foreign language, business, and vocational training, all of which are now being cut, providing children with high quality education for which this state has a proud tradition.

Targeting categorical aid

The School Finance Network proposes increasing categorical aid for children with disabilities and special needs, for small, rural school districts, and for low income students — making the system more equitable while ensuring that all children have the opportunity to learn. The proposal also reconfigures how annual per pupil increases are calculated, moving them from \$264 to \$350 in year one, and then tying future increases to overall statewide economic growth. The new system is more effective in aligning school district revenue with annual costs.

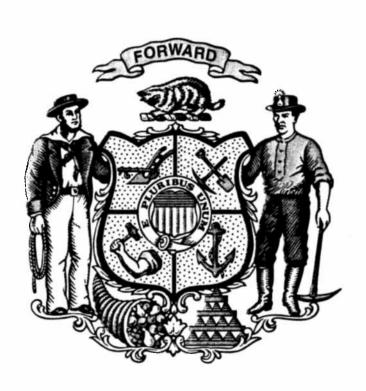
Investing for the future

Research consistently shows what common sense tells Americans: that education has a positive effect on economic growth. Education is a permanent asset for the state that benefits individual earnings, local communities and overall economic development. Continued tax cuts will harm education, while investments will expand opportunity. Investing in education will prevent students from dropping out of school, create a well-trained work force and increase local home values.

Getting more funds for every district

No district loses money under this plan because it builds on existing funding levels and does not reshuffle money within the current system. The SFN plan controls local property taxes by increasing general aid from the state and reducing local burdens. Most districts would see a reduction in local tax money used to run the schools.

X IEMNESSEE STAR STUDY A



We believe it's time for Wisconsin to develop a better, more effective school funding system



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Every child should have the opportunity to receive an excellent education, and Wisconsin has a long tradition of investing in great public schools. To keep this tradition strong, we need a more effective system of school funding. The School Finance Network is a statewide coalition committed to strengthening our system of school funding. After 15 years of capped funding, we need to protect programs across the board, and restore opportunities in art, music and foreign language, as well as business and vocational and technical training. We need a better system of school funding to avoid making more cuts in vital programs and services for children.

The School Finance Network has a plan that increases financial accountability by ensuring money goes to those students who need it most — such as those with disabilities and special needs. With new investments, Wisconsin can improve programs in reading and math and prevent the loss of top-quality teachers, helping public schools to strengthen communities around the state.

Highlights of the School Finance Network proposal

School funding must meet student costs

Current law is based on a formula unrelated to the cost of educating students. Targeted (categorical) aid has remained almost unchanged for 15 years despite significant increases in the number of high-cost students. The proposal increases categorical aid for children with disabilities and special needs, for small, rural school districts, and also for low-income students. This will make the system more equitable and increase opportunities for all students.

School funding must meet the cost of living

The state's current funding system does not allow schools to keep up with real-world costs, such as those for utilities and transportation. The proposal reconfigures how annual per-pupil increases are calculated, moving them from \$264 to \$350 in year one, and then tying future increases to overall statewide economic growth. The new system is more effective in aligning revenue with costs and it will allow public schools to restore important course offerings.

Controlling property taxes

The plan increases state aid and expands homestead property tax relief, generating lower property taxes and providing tax relief for homeowners.

Analysis of the plan

An analysis by the University of Wisconsin-Madison shows that all districts benefit from the plan, and that it also is highly effective in delivering the most relief to districts most in need.

Paying for the plan

The state Legislature has the responsibility to fully fund public education, as mandated by the state's Constitution. There are many funding options for state leaders to improve our school funding system, including closing corporate tax loopholes, eliminating tax breaks and subsidies for companies that do not keep jobs in Wisconsin, changing the sales tax system, eliminating sales tax exemptions, and adopting strategies to increase federal support for the state.



What is the School Finance Network?

The School Finance Network is a statewide coalition of education, religious, and community organizations committed to strengthening our system of public school funding.

School Finance Network member groups include: AFT – Wisconsin, Fair Aid Coalition, School Administrators Alliance, Southeastern Wisconsin Schools Alliance, Wisconsin Alliance for Excellent Schools, Wisconsin Association of School Boards, Wisconsin Association of School District Administrators, Wisconsin Education Association Council and Wisconsin Parent Teacher Association.

School Finance Network: Frequently Asked Questions

Why do we need to change the way Wisconsin funds its schools?

All children deserve an excellent education, and after 15 years of capped school funding we need to protect programs across the board, while restoring opportunities in art, music and foreign language, as well as business and vocational training. We need a better system of school funding to keep schools solvent and to avoid making more cuts in vital programs and services for children.

The state's system of school funding fails to keep up with inflationary increases in the economy and does not provide adequate resources for high-cost children. Many districts report they may not be solvent in a few short years. If we don't make the school funding system more effective, opportunities for Wisconsin's students will continue to erode, communities will be hurt, and the state's economy will weaken.

What does the group propose for school funding?

The School Finance Network proposes increasing categorical aid for children with disabilities and special needs, for small, rural school districts, and for low-income students — making the system more equitable while ensuring that all children have the opportunity to learn.

The proposal also reconfigures how annual per-pupil increases are calculated, moving them from \$264 to \$350 in year one, and then tying future increases to overall statewide economic growth. The new system is more effective in aligning school district revenue with annual costs.

Increases in categorical aid and improvements in the funding formula will allow school districts to maintain classes in non-tested subjects, including business, vocational and technical training, art, music, and history, keeping intact experiences and opportunities for children that increase overall achievement and benefit them for life. This outcome — maintaining educational opportunities for all children — is of the utmost importance.

Why should investing in education be a state priority in a time of economic distress?

Research consistently shows what common sense tells Americans: education has a positive effect on economic growth. Education is a permanent asset for the state that benefits individual earnings, local communities and overall economic development. Continued tax cuts will harm education, while investments will expand opportunity.

Investments in education boost economic growth by helping individuals rise to their full potential, helping local communities stay strong, and reaping an overall return for the state.

Will any districts lose funding with this plan?

No district loses money under this plan because it builds on existing funding levels and does not reshuffle money within the current system, producing winners and losers. Some districts, however,



do receive more aid than others. This is because new aid is primarily based on need — those districts with more high-cost students will get more aid from the state.

Will this plan help maintain art, music and other educational programs at my local school?

Yes. Although there is no guarantee that all programs will be restored (these decisions are locally controlled), targeting money to high-cost students will free up funds elsewhere in the budget. Also, by tying funding to economic growth, schools will have more flexibility to promote experiences and opportunities in a full range of subjects.

While some of the above practices were driven by innovation, many arose from necessity. Responses from educators on multiple surveys, for example, show that increased workload and doubling job responsibilities are not perceived as improving the quality of education.

Moreover, these cost-saving strategies are in addition to outright cuts in programs and services that districts are making across the board, as documented in an annual revenue control survey.

Are there any ideas to reduce costs?

Yes. After 15 years of revenue controls it is difficult to document where "waste" or "inefficiency" remain in any significant fashion at the school district level. However, at the state level, more effective practices can be enacted.

The proposal includes a host of suggestions for the state to consider. These include: having the state negotiate energy and utility purchases in a coordinated fashion, creating a statewide pool for catastrophic insurance for school employees, creating a statewide purchasing pool for pharmaceuticals to reduce costs, combining small school districts where it makes sense, consolidating different categorical aid streams to pay in part for new aid identified in the proposal, and creating a statewide council to better coordinate social services between counties, municipalities and school districts.

Every child should have the opportunity to receive an excellent education, and Wisconsin has a long tradition of investing in great public schools. To keep this tradition strong, we need a more effective system of school funding.

After 15 years of capped funding, we need to protect programs across the board and restore opportunities in art, music and foreign language. We also need to direct more resources to business and vocational/technical training. We need a better system of school funding to avoid making more cuts in vital programs and services for children.

4 things to know

Here are the four things you need to know about the upcoming School Finance Network plan:

1) All school districts benefit

The School Finance Network proposes to build upon the existing system of school funding instead of simply rearranging the money within it. As a result, no district loses money and every district gains from the plan. The proposal also overhauls revenue controls, allowing annual increases in revenue that align more closely with actual costs. In the past, district revenues have failed to keep pace with costs such as utilities and transportation, over which schools have no control.

The proposal reconfigures how annual per-pupil increases are calculated, including tying increases to overall statewide economic growth.

2) Money goes where it's needed most

The School Finance Network proposal targets money to where it is needed most, such as to those who have special needs and those who come from lowincome families. New monies are targeted to specific programs for these students and cannot be used elsewhere in school budgets. The proposal also directs new money to districts most in need, such as small, rural schools and those with declining enrollment.

3) Funding sources already exist

Two important changes are made to help control property taxes. First, the proposal calls for expanding the Homestead Property Tax, which, based on income, targets money to Wisconsin residents most in need. Second, the proposal increases state aid for all districts. As state aid goes up, local taxes go down. All told, this plan decreases property taxes for residents throughout the state by using alternative sources.

There are many funding options available to improve our school funding system, and state leaders can choose among closing corporate tax loopholes, eliminating tax breaks and subsidies for companies that do not keep jobs in Wisconsin, changing the sales tax system, eliminating sales tax exemptions, and adopting strategies to increase federal support for the state.

4) All children deserve an excellent education

As educators, we need to protect educational programs and services that benefit children. Arts classes and business training are being cut and eliminated in districts around the state. Class sizes are increasing, too, as a result of continued budget restraints. We need a more effective system of school funding to keep schools solvent, ensuring this nation's great democratic promise of opportunity for all.

Getting involved

You can make the case for better school funding. For more information on the School Finance Network plan and how to get involved, visit www.sfnwisconsin.org or e-mail info@sfnwisconsin.org.



There's strong public support for school funding reform

- In a recent survey, 81% of Wisconsin voters said they believe it is extremely or very important to make sure Wisconsin has great public schools.
- A well-rounded education is important to Wisconsin voters. The survey found that 88% of voters think it's important to prevent reductions in class offerings like art, music and foreign language, and 74% believe maintaining programs in vocational education, business education and technical training is a high or top priority.
- The public wants to see the funding system changed: 7 out of 10 voters acknowledged the need to change Wisconsin's school funding system.
- In the same survey, 65% of respondents think now is the time to invest in Wisconsin's future by improving our public schools.

(Source: Belden Russonello & Stewart Research and Communications, phone survey of Wisconsin residents, August 21-27, 2008)



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